

Message Text

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ACTION PM-04

INFO OCT-01 ARA-06 ISO-00 L-03 DODE-00 CIAE-00 INR-07

NSAE-00 NSC-05 SP-02 SS-15 ACDA-05 OES-03 NASA-01

COME-00 /052 W

----- 087518

P 291356Z JAN 76

FM AMEMBASSY QUITO

TO SECSTATE WASHDC PRIORITY 8834

INFO AMEMBASSY PANAMA PRIORITY

C O N F I D E N T I A L QUITO 0815

PANAMA FOR IAGS

E.O. 11652: GDS

TAGS: MILI, PFOR, EC

SUBJECT: US/ECUADOREAN MAPPING, CHARTING, AND GEODESY AGREEMENT

REF: STATE 004745, QUITO 0603

1. PEREZ ANDA, DIRECTOR OF INTERNATIONAL ORGANIZATION AND TREATY AFFAIRS, FOREIGN OFFICE, ASKED TO DISCUSS STATUS OF DRAFT AGREEMENT ON MAPPING, CHARTING, AND GEODESY WITH EMBASSY JANUARY 27TH. WE EXPLAINED THAT ALTHOUGH WE HAD PREVIOUSLY HAD AN AGREED TEXT (75 QUITO 7800) AND AUTHORIZATION TO SIGN (STATE 004745), THE DEPARTMENT HAD ASKED THAT FURTHER CHANGES BE MADE, AND WE WERE ATTEMPTING TO OBTAIN CLARIFICATION (QUITO 0603).

2. WE THEN WENT OVER THE CHANGES ENUMERATED IN STATE 004745. PREDICTABLY, PEREZ ANDA SAW NO PROBLEM WITH THE ONES INVOLVING STYLE OR UNILATERAL US NEEDS. KEYED TO STATE 004745, PEREZ ANDA AGREED TO CHANGES REQUESTED IN PARA 1C, 1G, AND 1J.

3. WE THEN HAD A LONG DISCUSSION ABOUT THE RESTORATION OF THE MUTUAL ASPECT OF PLANNING, PROGRAMMING, AND OPERATIONS, POINTS COVERED BY THE CHANGES WE REQUESTED
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(COVERED IN PARA 1A, 1D, 1E, 1F, 1G, AND 1H). PEREZ ANDA

HOPED THAT WE WOULD UNDERSTAND THAT THE ECUADOREANS VIEWED QUESTIONS OF WHAT MAPS WOULD BE MADE, WHAT SURVEYS CONDUCTED, WHAT OPERATIONS UNDERTAKEN, TO BE MATTERS OF NATIONAL SOVEREIGNTY. WE COUNTERED THAT IF THIS WERE TO BE A GENUINELY "COLLABORATIVE" PROGRAM, WE HOPED THE GOE WOULD RECOGNIZE THE NEED FOR MUTUAL AGREEMENT ABOUT THE TASKS TO BE UNDERTAKEN. PEREZ ANDA ACCEPTED THIS POINT. WE BOTH OBSERVED THAT THE US AND ECUADOR HAVE A 30-YEAR HISTORY OF CLOSE WORKING RELATIONSHIPS IN THIS FIELD, AND THAT WE SHOULD NOT NOW NEED TO SQUABBLE OVER LANGUAGE WHICH SIMPLY RECORDS THE EXISTING COOPERATION AND COLLABORATION BETWEEN THE TWO COOPERATING AGENCIES. ACCORDINGLY, WE AGREED THAT THE FOLLOWING TEXTUAL ALTERATIONS OFFER BOTH THE GOE THE RECOGNITION IT WOULD LIKE OF ITS SOVEREIGNTY, AND THE US THE REFERENCES IT SEEKS TO THE "MUTUAL" ASPECT OF PLANNING, PROGRAMMING, AND OPERATIONS.

4. ARTICLE 1, PARAGRAPH 2 WOULD READ: "THESE SOURCE MATERIALS WILL BE USED TO PROVIDE GEODETIC AND CARTOGRAPHIC PRODUCTS REQUIRED FOR ECUADOREAN PLANNING AND DEVELOPMENT, FOR THE COMPILATION AND REVISION OF TOPOGRAPHIC AND SPECIAL STUDY MAPS, AND FOR HYDROGRAPHIC AND AERONAUTICAL CHARTS, THE NEED FOR WHICH WOULD BE DETERMINED BY ECUADOR AND CONCURRED IN BY THE US, UNDER THE TERMS AND CONDITIONS OF THIS AGREEMENT."

5. ARTICLE II, SUBPARAGRAPH A: THE GOE AGREES TO INCLUSION OF THE PHRASE "MUTUALLY AGREED", BUT ASKS THAT WE AGREE TO LEAVE IN THE REFERENCE TO "INTERNATIONALLY ACCEPTED SPECIFICATIONS", BUT P-A REPLIED "IN THAT CASE, THERE SHOULD BE NO PROBLEM IN LEAVING THE PHRASE IN; WE CAN DEFEND 'MUTUAL AGREEMENT' IF YOU CAN AGREE TO A REFERENCE TO 'INTERNATIONALLY AGREED SPECIFICATIONS'." EMBASSY BELIEVES THIS IS A CHEAP TRADE-OFF TO GET OUR REFERENCE TO "MUTUALLY AGREED", AND RECOMMENDS ACCEPTANCE.

6. ARTICLE III, SUBPARA A: PEREZ-ANDA AGREED TO OUR REQUEST TO DELETION OF THE WORD "PLANNED".

7. ARTICLE III, SUBPARAGRAPH D: PEREZ ANDA ASKED THAT WE CONFIDENTIAL

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STICK WITH THE EXISTING LANGUAGE, WHICH SEEMS PERFECTLY REASONABLE IN LIGHT OF REFERENCES ELSEWHERE (ART I, PARA 2) TO THE "MUTUAL AGREEMENT" PROCESS OF DESIGNATION. THIS SUBPARAGRAPH READS "ACCOMPLISHMENT OF SUPPLEMENTAL, HORIZONTAL, AND VERTICAL MAPPING CONTROL, FIELD CLASSIFICATION SURVEYS, AND OTHER SUCH SURVEYS AS MAY BE NECESSARY FOR URBAN AND RURAL MAPPING."

8. ARTICLE III, SUBPARAGRAPH E: PEREZ ANDA YIELDED TO OUR REQUEST FOR INSERTION OF THE PHRASE "MUTUALLY-IDENTIFIED": SUBPARAGRAPH E WOULD NOW READ "CONDUCTING HYDROGRAPHIC AND OCEANOGRAPHIC SURVEYS OF MUTUALLY IDENTIFIED AREAS."

9. ARTICLE III, SUBPARAGRAPH F: SO IT WOULD NOT LOOK LIKE WE WERE INSERTING THE PHRASE EVERYWHERE, PEREZ ANDA ASKED THAT WE LEAVE THIS SUBPARAGRAPH AS IT IS. HIS REASONING IS THAT THE MUTUAL NATURE OF THE DECISION HERE IS OBVIOUS--THE US IS NOT GOING TO PARTICIPATE IF IT DOES NOT AGREEQY AND NO WORK IS GOING TO BE DONE ON A PROJECT IF THE ECUADOREAN SIDE WILL NOT COLLABORATE. THE PRINCIPLE OF "MUTUAL AGREEMENT" ON PROJECTS TO BE UNDERTAKEN IS AMPLY SPELLED OUT ELSEWHERE IN THE AGREEMENT--IS IT REALLY NECESSARY TO PUT IT IN EVERY SUBPARAGRAPH?

10. PEREZ ANDA AGREED TO THE CHANGES WE REQUESTED IN ARTICLE III, SUBPARA G; SUBSTITUTION OF "SUFFICIENT" FOR "SUCH"; AND "DATUMS" FOR DATA".

11. ARTICLE IV, PARA 1: PEREZ ANDA AGREED TO OUR REQUEST FOR RESTORATION OF THE "MUTUAL" ASPECT OF AGREEMENT, AND SUGGESTED THE FOLLOWING FORMULATION FOR THE LAST PART OF THIS PARAGRAPH: "IN ACCORDANCE WITH AGREEMENTS AS TO QUANTITIES AND SPECIFIC AREAS THAT MAY BE ACCEPTABLE TO THEIR RESPECTIVE AGENCIES." RATIONALE: LET THE COOPERATING AGENCIES WORK IT OUT BY MUTUAL AGREEMENT.

12. ARTICLE V, PARAGRAPH 2: THE ONLY TIME PEREZ ANDA BRISTLED WAS WITH THE SUGGESTION THAT WE REMOVE THE ACKNOWLEDGEMENT THAT THE GOE HAS THE RIGHT TO ESTABLISH THE SECURITY CLASSIFICATIONS FOR MAPS OF ITS TERRITORY. THEIR RESTRICTIONS ARE MINIMAL, AND THERE ARE NOE ON MAPS AT SCALES OF 1:250,000
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AND LARGER (AS THE US SIDE WISHES, AND AS IS AGREED TO IN THE TEXT OF THE PROPOSED AGREEMENT). EMBASSY SEES NO MERIT IN PRESSING THIS POINT, SINCE WE HAVE ALREADY AGREED TO THEIR RIGHT TO ESTABLISH SECURITY CLASSIFICATIONS IN EARLIER TEXTS.

13. ARTICLE VII, SUBPARAGRAPH B: PEREZ ANDA AGREED TO THE US REQUEST TO DELETE "EITHER DIRECTLY OR THROUGH THE MILITARY GEOGRAPHIC INSTITUTE" AT THE END OF THIS SUBPARAGRAPH.

14. ACTION REQUESTED: WE GOT MORE THAN WE THOUGHT WE WOULD. PEREZ ANDA WAS REASONABLE, AND SAW OUR POINT ABOUT THE NEED TO RESTORE FORMAL RECOGNITION OF THE "MUTUAL" ASPECT OF PLANNING, PROGRAMMING, AND OPERATION. AT THE SAME TIME, HE ASKED THAT WE MAKE A BOW TOWARD RECOGNIZING THAT ECUADOR'S SOVEREIGNTY IS ALSO INVOLVED -- DO THEY OR DO THEY NOT PLAY

THE PRINCIPAL ROLE IN DETERMINING WHAT MAPPING, CHARTING,
AND SURVEYING IS DONE OF THEIR NATIONAL TERRITORY? EMBASSY
BELIEVES WE HAVE STRUCK A GOOD BALANCE, AND RECOMMENDS
CONFIRMATION OF AMBASSADOR'S AUTHORITY TO SIGN AGREEMENT
BASED ON THE TEXT CONTAINED IN QUITO 7800, AS MODIFIED BY
CHANGES IN QUITO'S 603 AND THIS CABLE.
BREWSTER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, AMENDMENTS, NEGOTIATIONS, MAPPING, GEOGRAPHIC SURVEYS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: blochd0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976QUITO00815
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760034-0546
From: QUITO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t1976019/aaaaahmp.tel
Line Count: 176
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 STATE 4745, 76 QUITO 603
Review Action: RELEASED, APPROVED
Review Authority: blochd0
Review Comment: n/a
Review Content Flags:
Review Date: 15 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 JUL 2004 by saccheem>; APPROVED <29 OCT 2004 by blochd0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: US/ECUADOREAN MAPPING, CHARTING, AND GEODESY AGREEMENT
TAGS: MILI, PFOR, EC, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006